



UNITED NATIONS
INDUSTRIAL DEVELOPMENT ORGANIZATION



Programme for Country
Partnership **Kyrgyzstan**



Kyrgyzstan

Programme for Country Partnership

PCP Annual Report 2019

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PCP KYRGYZSTAN AT A GLANCE



STATUS	Programming phase: initiated in 2017 – ongoing
MAIN NATIONAL POLICY/STRATEGY SUPPORTED BY THE PCP	Strategy for the Sustainable Industrial Development of the Kyrgyz Republic for 2019-2023
FOCUS SECTORS/AREAS	<ul style="list-style-type: none"> • Energy • Agro-industry • Construction materials • Light industry • Tourism
MAIN PARTICIPATING MINISTRIES	<p>State Committee for Industry, Energy and Subsoil Use</p> <p>Ministry of Economy</p> <p>Ministry of Finance</p> <p>Ministry of Agriculture</p> <p>Ministry of Education</p> <p>Ministry of Foreign Affairs</p>
KEY DEVELOPMENT PARTNERS	<p><i>Potential development partners include, among others:</i></p> <p>Financial institutions: Asian Development Bank, European Bank for Reconstruction and Development, World Bank</p> <p>Bilateral/multilateral partners: European Union, Russian-Kyrgyz Development Fund, Russian Federation, China, Kazakhstan, Switzerland, Turkey, etc.</p> <p>UN entities: Food and Agriculture Organization, International Labour Organization, United Nations Development Fund, etc.</p> <p>Business sector: to be identified</p>
UNIDO PROJECTS WITH FUNDING SECURED¹ (COMPLETED AND ONGOING)	<p>Total number of projects: 3</p> <p>Total funding excl. psc. in US\$ 2,853,943 (see Annex 1)</p>
TOTAL INVESTMENTS LEVERAGED² (CUMULATIVE)	N/A
TOTAL PCP VOLUME³	US\$ 2,853,943

¹ **Funding secured:** The total budget (net of programme support costs) under signed agreements for UNIDO programmes and projects.

² **Funding leveraged:** Financial contributions allocated by public or private partners towards objectives pursued in a PCP. They are contributed partly as a result of UNIDO interventions within the framework of the PCP. Such resources are not channeled through UNIDO's accounts and accordingly not under the Organization's direct control.

³ **Total PCP volume:** UNIDO's portfolio with funding secured plus investments leveraged

1. EXECUTIVE SUMMARY

The Programme for Country Partnership (PCP) for the Kyrgyz Republic achieved several important milestones in programming during 2019. UNIDO has been supporting the Kyrgyz Government in formulating a Strategy for the Sustainable Industrial Development of the Kyrgyz Republic covering the period 2019 to 2023, which was submitted for endorsement to the Government in October 2018. Upon the request of the Kyrgyz Government, UNIDO developed an Action Plan for the implementation of the Strategy, which was then submitted to the Government in March 2019. Both the Strategy and the Action Plan were adopted on 27 September 2019 by Government decree. The Strategy will serve as the guiding document for the PCP for Kyrgyzstan. With the adoption of the Strategy, UNIDO finalized the draft PCP programme document, which was submitted for comments to the Kyrgyz Government in November 2019 in both Russian and English.

2. INTRODUCTION

The PCP Kyrgyzstan is being developed based on the request for assistance from the Kyrgyz Government and subsequent dialogues and consultations with national stakeholders and partners, including those held at the occasion of the Director General's mission to Kyrgyzstan in June 2017.

The UNIDO Executive Board approved the development of PCP Kyrgyzstan in July 2017. The Kyrgyz Republic is the first PCP in the Europe and Central Asia region and part of the pilot phase. The PCP aims to assist the Kyrgyz Government in the implementation of the national Strategy for Sustainable Industrial Development covering the period 2019 to 2023. The Strategy identifies priority sectors for the development of the Kyrgyz industry, including targets and indicators, and was developed with the support of UNIDO. It also includes an Action Plan identifying priority actions for advancing inclusive and sustainable industrial development (ISID) in the Kyrgyz Republic.

UNIDO revised the draft PCP Kyrgyzstan programme document to align the PCP priorities with those of the final approved Strategy.

The PCP's focus was realigned into five priority industrial sectors/areas:

- **Energy:** This component will focus on the upgrading of energy infrastructure needed for industrialization in line principles of ISID;
- **Agro-industry:** This component will focus on upgrading agro-processing value chains in the food and beverages industries, increasing the production of high-quality products, and supporting integration with regional and global value chains;
- **Constructions materials:** This component will focus on upgrading the technological capacity of industrial and civil construction, and increasing the local sourcing of construction materials;
- **Light industry:** This component will focus on modernizing the textiles and apparel industries, and upgrading these industries with the necessary business support infrastructure (industrial parks) in line with the principles of ISID; and
- **Tourism:** This component will focus on strengthening linkages between tourism and productive industries through a clusters approach contributing to economic growth and job opportunities.

These priority areas will be supported by interventions aimed at addressing cross-cutting issues such as institutional capacity-building, improving access to finance, investment promotion, export promotion and the related quality infrastructure, regional development, environmental sustainability, and information and communications technology (ICT) infrastructure. The PCP will also support gender mainstreaming for inclusive and sustainable industrial development.

In line with the Kyrgyz national vision and development goals, the PCP programme document outlines concrete deliverables together with objectively verifiable indicators for each of the priority industrial sectors/areas. The document also identifies potential partners and donors, and a proposed coordination and management framework of the programme.

In November 2019, UNIDO submitted the programme document (both Russian and English) to the Kyrgyz Government for review and comments. The approval of the PCP Kyrgyzstan document is expected in the first half of 2020.

3. ALIGNMENT WITH AND CONTRIBUTION TO UNDAF

The United Nations Development Assistance Framework (UNDAF) 2018-2022 for the Kyrgyz Republic is based on a set of four strategic priorities:

- Sustainable and inclusive economic growth, industrial, rural and agricultural development, food security and nutrition;
- Good governance, the rule of law, human rights and gender;
- Environment, climate change and disaster risk management; and
- Social protection, health and education.

Under the scope and guidance of the UNDAF 2018-2022 for the Kyrgyz Republic, UNIDO formulated its contribution, taking into account the implementation of the PCP for the Kyrgyz Republic. The PCP will support Kyrgyzstan in advancing Sustainable Development Goal (SDG) 9 and SDG 8, and was also developed in line with Priority 1 and Priority 3 of the UNDAF. Bearing in mind the interrelatedness of the SDGs and the mutually reinforcing strategies proposed by UNDAF, UNIDO's interventions can also contribute to the fulfilment of Priority 2 and 4 as set out by UNDAF.

UNIDO's mandate can most extensively and efficiently contribute to ISID in the Kyrgyz Republic through engagement in line with Priority 1 of the UNDAF document. As this set of strategies aims at sustainable and inclusive economic growth, including industrial, rural and agricultural development, food security and nutrition, UNIDO has the capacity and expertise to engage in projects and activities that would help to:

- Promote a pro-poor business and green/sustainable entrepreneurship and investment environment to increase economic productivity, including labor productivity, especially for women;
- Remove regulatory and procedural barriers to trade and develop trade facilitation measures, including agricultural trade, and improve transport and logistics infrastructure for internal, regional and global market access;
- Strengthen value chains and increase knowledge of good nutrition and dietary practices, sustainable agriculture and natural resource management;
- Identify, pilot, and scale-up productivity enhancing and green investments in specific sectors that are most relevant for job creation and job quality improvement, including sustainable tourism, as well as identify measures to integrate more smallholders, including rural communities and women, into local and regional markets;
- Promote a policy and regulatory framework to accelerate the application of sustainable energy solutions and clean technologies, and strengthen capacities to develop a national action plan for sustainable energy supply and environmentally-sound technologies;
- Support a long-term strategy for ISID introducing innovative scalable technologies, including eco-industrial and agro-industrial parks; and
- Modernize local infrastructure development in both rural and urban areas to improve livelihoods and promote the creation of evidence-based policies for urban development.

Although, primarily referring to the establishment of transparent and efficient executive institutions, increased financial responsibility and accountability of state bodies and fair competition, Priority 2 of the UNDAF also foresees activities that would enable a legal environment and expanded opportunities for volunteerism. UNIDO can offer its assistance in the design and development of lifelong learning, ISID training, and skills development to strengthen youth inclusion and community participation in sustainable development and governance. Through its advisory services, the Organization can also assist in the development of effective national policies to mainstream gender equality and women's empowerment, that would, at a later stage, be implemented at a corporate level, thus ensuring institutions at all levels are more accountable and inclusive, respecting gender equality and human rights.

Priority 3 focuses on environmental protection, and with ISID relying heavily on policies addressing climate change and the conservation of natural resources, UNIDO can contribute towards the design and development of strategies to support the Kyrgyz Republic in becoming more resilient to climate and disaster risks. In this respect, the PCP ties well with strategies falling under UNDAF's Priority 3 as they both foresee sustainable and inclusive natural resource management and risk-informed development. On one hand, UNIDO can pair efforts with other organizations in the field to strengthen the formulation of national and local action plans to address current issues with renewable energy sources, ecosystems and forest preservation. On the other hand, UNIDO can offer its support to local and national authorities to enhance their capacities

for sustainable energy management and adopt clean, renewable and alternative energy technologies.

Social protection, health, and education are the focus of UNDAF's Priority 4, and although primarily relating to SDG 3 and 4, they can also be addressed by UNIDO's intervention in this field. In particular, the Organization's contribution could be explored through its projects on improving infrastructure and related road safety policies as it is also one of the PCP focus areas. In addition, to aligning employees' competencies to new employment opportunities and support to education, the Organization could help enhance non-formal education by putting in place mechanisms to help acquire skills in demand in the industrialized Kyrgyz society.

4. PROGRAMME-LEVEL RESULTS

4.1. COORDINATION AND GOVERNANCE

The PCP management process will be led by the Kyrgyz Government with the support of UNIDO. To effectively manage the PCP, the Government of the Kyrgyz Republic is expected to set up an inter-ministerial national coordination body (NCB) in 2020. The NCB will be responsible for the overall strategic direction of the PCP (including project prioritization) and translating leadership and policy decisions into actions. The NCB is expected to be chaired by the First Vice-Prime Minister of the Kyrgyz Republic.

The NCB will comprise high-level representatives from relevant ministries and other key national institutions related to industrial development. UNIDO's PCP team will support the NCB in the coordination and implementation of the PCP, in close collaboration with the State Committee on Industry, Energy and Subsoil Use of the Kyrgyz Republic, which acts as the operational focal point responsible for all issues related to the preparation and launching of PCP Kyrgyzstan. The UNIDO PCP Team will work from Bishkek and UNIDO's Headquarters, under the overall leadership of the PCP Programme Manager based in Vienna.

In addition to close collaboration with the Kyrgyz Government, UNIDO has also been closely cooperating with the Parliament of the Kyrgyz Republic in developing the Strategy for Sustainable Industrial Development and its Action Plan, in particular with the "Working Group on industrial development, the PCP and cooperation with UNIDO", which is chaired by Mr. Ekmat Baibakpaev, member of the Kyrgyz Parliament. Other inputs were received from representatives of business associations, academia, representatives of international organizations and civil society, and entrepreneurs.

4.2. PARTNERSHIPS AND RESOURCE MOBILIZATION

The mobilization and pooling of a multitude of resources, networks, knowledge and ingenuity of various partners is aimed at bringing about the necessary transformative change of the local economy and strengthening the results of UNIDO's technical assistance within the framework of the PCP.

UNIDO has also already reached out to a large number of state bodies, as well as to international organizations, representatives of the private sector, academia and civil society in the process of developing the Strategy for Industrial Development and the associated Action Plan.

In 2019, UNIDO mobilized funds for the implementation of a new project focused on "Strengthening quality and standards compliance capacity of the fruits value chain to facilitate market access". The project is part of the larger Global Quality and Standards Programme. The country-level project will contribute to fostering Kyrgyzstan's competitiveness by enhancing quality and standards compliance along the fruits value chain, in turn facilitating market access for small and medium-sized enterprises. The Swiss State Secretariat for Economic Affairs (SECO) is funding this three-year project.

In addition, UNIDO has conducted a preliminary mapping of potential partners to support the implementation of the PCP, which also identifies potential donors. The mapping will be included in the PCP Programme Document and currently lists the following potential partners and donors (non-exclusive):

National public institutions	Financial institutions
<ul style="list-style-type: none"> • Office of the President of the Kyrgyz Republic • National Parliament of the Kyrgyz Republic • Ministry of Economy • Ministry of Finance • Ministry of Agriculture • Ministry of Education • Ministry of Foreign Affairs • Ministry of Science and Education • Ministry of Labour and Social Protection • Ministry of Health • Ministry of Transportation and Roads • Ministry of Tourism • State Committee on Industry, Energy and Subsoil Use • State Agency for Environmental Protection and Forestry • Investment Promotion Agency • Agency of Primary Vocational Education • State Agency for Architecture, Construction and Utilities • State Agency for Local Government and Inter-Ethnic Relations • State Agency for the Regulation of the Fuel and Energy Complex • State Inspectorate for Veterinary and Phytosanitary Safety • State Committee of Information Technology and Communication • National Statistical Committee • State Revenue Service • State Border Service • State Registration Service • State Customs Service • State Ecological and Technical Inspection • National Bank of the Kyrgyz Republic • Local authorities 	<ul style="list-style-type: none"> • World Bank (WB) • Asian Development Bank (ADB) • European Bank for Reconstruction and Development (EBRD) • Eurasian Development Bank (EDB) • Russian-Kyrgyz Development Fund (RKDF) • European Investment Bank (EIB) • International Finance Corporation (IFC) • Organization for Economic Co-operation and Development (OECD) • Islamic Development Bank (IDB) • International Islamic Trade Finance Corporation (ITFC) • Global Environment Facility (GEF)
Multilateral and bilateral development partners	UN partner entities
<ul style="list-style-type: none"> • European Union (EU) • United States International Development Agency (USAID) • Japan International Cooperation Agency (JICA) • Korea International Cooperation Agency (KOICA) • India-Kyrgyz Inter-Governmental Commission • German Corporation for International Cooperation (GIZ) • Russian Federation • People's Republic of China • Swiss State Secretariat for Economic Affairs (SECO) • Turkish Cooperation and Coordination Agency (TIKA) • Republic of Finland • UK Department for International Development (DFID) • Central Asian Regional Economic Cooperation (CAREC) • State Secretariat for Economic Affairs (SECO) • International Institute for Applied Systems Analysis (IIASA) 	<ul style="list-style-type: none"> • Food and Agriculture Organization (FAO) • United Nations Development Programme (UNDP) • International Labour Organization (ILO) • International Organization for Migration (IOM) • United Nations Economic Commission for Europe (UNECE) • UN Environment (UNEP) • International Fund for Agricultural Development (IFAD) • World Food Programme (WFP) • United Nations Conference on Trade and Development (UNCTAD) • United Nations Economic and Social Commission for Asia and the Pacific (UNESCAP)

Private sector

Multiple national and international companies have been identified in PCP relevant sectors, including:

- OJSC Elektricheskii Stantsii
- OJSC National Electric Network of Kyrgyzstan (NEGK)
- The Association of Fruit and Vegetable Enterprises of the Kyrgyz Republic
- The Association of Light Industry Enterprises of Kyrgyzstan, “Legprom”
- The Chamber of Commerce

4.3. RESULTS OF PCP ADVISORY SERVICES

The key result of PCP advisory services was the adoption by the Kyrgyz Government of the Strategy for Sustainable Industrial Development 2019-2023 and its accompanying Action Plan on 27 September 2019. Both the Strategy and Action Plan were formulated with the technical and advisory support of UNIDO, building on the findings of the country diagnostic conducted in 2018.

The Strategy’s aims to support Kyrgyzstan’s steady and sustainable industrial growth through increased production efficiency and product competitiveness. The Government intends to achieve this objective by means of a three-pronged approach. First, the Government intends to advance industrial development building on the competitive advantages of different Kyrgyz regions, as well as the integration with other countries in the region. Second, the Government aims to expand high-tech and competitive export industries, thereby reducing the dependence on exports of raw materials. Third, the Government plans to create an effective management system in industry and improved conditions for attracting investment. The Strategy identifies the following nine priority areas:

- Mining and metallurgical industries;
- Energy;
- Food industry;
- Construction sector;
- Light industry;
- Tourism;
- Developing infrastructure necessary for industrial development;
- Regional industrial development; and
- Increasing the country’s export potential.

For each of these areas, the Strategy identifies concrete goals and indicators for measuring progress. The Strategy is accompanied by an Action Plan containing concrete activities for implementing the Strategy. Actions are structured along the nine priorities of the Strategy (see above), as well as four cross-cutting areas, including governance, investment, social development and ecological development.

The Strategy and the PCP Kyrgyzstan programme document interact in two ways. On the one hand, the Strategy serves as the foundation for the PCP programme document and the selection of the priority industrial sectors/areas and ensuing technical interventions. The adoption of the final Strategy and Action Plan thus allowed UNIDO to finalize the draft PCP programme document and submit it for Government approval in November 2019. On the other hand, the PCP for the Kyrgyz Republic supports the country in achieving its industrial development goals outlined in the Strategy by setting an operational framework for facilitating the mobilization of partners and resources to achieve a larger development impact.

4.4. TECHNICAL COOPERATION RESULTS

In 2019, there were three ongoing national UNIDO projects in the Kyrgyz Republic. The project “Programme for Country Partnership for Kyrgyzstan-PCP Kyrgyzstan” was in its preparatory assistance phase, while the other two projects, including “Strengthening quality standards compliance capacity of the fruits value chains” and “Linking the tourism industry to productive activities in the Issyk-Kul region of the Kyrgyz Republic” were in their implementation phase.

In addition, UNIDO implemented two regional projects which also cover Kyrgyzstan, including the “Partnership for Action on Green Economy (PAGE)” and the “Scale-up small hydropower development in selected countries to contribute to inclusive and sustainable industrial development (ISID)”.

4.4.1 PCP COMPONENT 1: ENERGY

In 2019, UNIDO continued the implementation of a regional project entitled “Scale-up small hydropower development in selected countries to contribute to inclusive and sustainable industrial development”, which also covers Kyrgyzstan. UNIDO, jointly with the International Centre on Small Hydropower based in China, supports the scaling up of sustainable small hydropower (SHP) development for productive uses through technical assistance in the areas of resource assessments, feasibility studies, investment plans for co-financing, and pilot SHP plants. The regional project covers five countries: Ethiopia, Nigeria, Kyrgyzstan, Myanmar and Peru.

ERP ID	Ongoing project / sub-programme title	Donor	Funding (US\$)
150095	Scale up small hydropower development in selected countries to contribute to inclusive and sustainable industrial development	China	707,965 (for all 5 countries)
		Sub-total	n/a

4.4.2 PCP COMPONENT 2: AGRO-INDUSTRY

In September 2019, UNIDO started the implementation of a project entitled “Strengthening quality standards compliance capacity of the fruits value chains”. The project aims to increase Kyrgyzstan’s competitiveness by enhancing quality and standards compliance along the fruits value chain, thus facilitating market access for small and medium-sized enterprises. As such, the project contributes to the (draft) outcomes and outputs of Component 2 on agro-industry of PCP Kyrgyzstan, which aims to enhance the output, competitiveness, business performance and product quality of agro-processing entrepreneurs.

ERP ID	Ongoing project / sub-programme title	Donor	Funding (US\$)
180061	Global quality and standards programme: Strengthening quality and standards compliance capacity of the fruits value chain to facilitate market access.	Switzerland (SECO)	845,294
		Sub-total	845,294

4.4.3 PCP COMPONENT 3: CONSTRUCTION MATERIALS

N/A

4.4.4 PCP COMPONENT 4: LIGHT INDUSTRIES

N/A

4.4.5 PCP COMPONENT 5: TOURISM

In December 2019, UNIDO completed the implementation of the project “Linking the tourism industry to productive activities in the Issyk-Kul region of the Kyrgyz Republic”. The project aimed to stimulate economic growth and employment by promoting linkages between the tourism sector and related productive industries. Its immediate objective was to strengthen the processing capacity and market access of selected agro-industry clusters in the Issyk-Kul region. As such, the project mainly contributed towards the (draft) outcomes and outputs of Component 5 on tourism of PCP Kyrgyzstan, which aim at strengthening the linkages between tourism and the productive industries. Given its focus on agro-industries, the project also contributed to Component 2 on agro-industry.

ERP ID	Ongoing project / sub-programme title	Donor	Funding (US\$)
150245	Linking the tourism industry to productive activities in the Issyk-Kul region of the Kyrgyz Republic	Russian Federation	1,793,153
		Sub-total	1,793,153

4.4.6 OVERVIEW OF CROSS-CUTTING PROJECTS

Several ongoing UNIDO projects contributed to the cross-cutting areas identified in the draft PCP Kyrgyzstan programme document, namely: institutional capacity-building in the area of industrial development; access to finance; investment promotion; export promotion and support to the related quality infrastructure; regional development; environmental sustainability; and ICT infrastructure. The PCP also emphasizes the importance of gender mainstreaming and women’s economic empowerment for inclusive and sustainable industrial development.

One of the projects addressing the cross-cutting issue of environmental sustainability is the “Partnership for Action on Green Economy (PAGE)”. The objective of PAGE is to promote a transformation of national economic structures in developing countries with the ultimate aim of supporting environmental sustainability, decent job creation, reduced poverty, and improved human well-being. PAGE interventions support policy and investment decisions and the management of natural resources. UNIDO is one of the five UN agencies implementing PAGE, in addition to UN Environment Programme, ILO, UNDP and the UN Institute for Training and Research. Kyrgyzstan joined PAGE in 2016. PAGE activities in Kyrgyzstan contribute towards the achievement of SDG 8 and SDG 17 through supporting the development of a Green Economy Policy Document and Action Plan, green economy knowledge sharing and capacity- building, and providing support in partnership building.

ERP ID	Ongoing project / sub-programme title	Donor	Funding (US\$)
130090	Partnership for Action on Green Economy (PAGE)	UNEP; MPTF – PAGE Trust Fund	2,823,675 (for all countries)
		Sub-total	n/a

5. COMMUNICATION

Communication activities during 2019 included:

- PCP Kyrgyzstan webpage established and updated;
- PCP Kyrgyzstan featured in ISID newsletter updates;
- PCP Focal Point participation in PCP communication/coordination group meetings;
- Draft Communication Strategy prepared as part of the draft PCP programme document; and
- Promotion of PCP during mission of PCP Programme Manager to Kyrgyzstan.

6. UPCOMING MILESTONES AND MAJOR RESULTS EXPECTED IN 2020

Next steps include the setting up of a national coordination body, the official signing of the programme document once approved by the Government and the Executive Board of UNIDO, and ongoing resource mobilization activities in view of starting implementation in 2020. Particular efforts will be placed on initiating activities in line with the Action Plan for the implementation of the national Strategy for Sustainable Industrial Development. Upcoming milestones and major results expected in 2020. Particular efforts will be placed on initiating activities in line with the Action Plan for the implementation of the national Strategy for Sustainable Industrial Development.

7. ANNEX 1: PCP PORTFOLIO OVERVIEW – UNIDO TC

ERP ID	PCP component # or cross-cutting area	Completed project / sub-programme title	Donor	Funding (US\$)
150245	PCP Component 5	Linking the tourism industry to productive activities in the Issyk-Kul region of the Kyrgyz Republic	Russian Federation	1,793,153
			Sub-total	1,793,153
ERP ID	PCP component # or cross-cutting area	Ongoing project / sub-programme title	Donor	Funding (US\$)
160107	PCP coordination	Programme for Country Partnership for Kyrgyzstan-PCP Kyrgyzstan (preparatory assistance)	Partnership Trust Fund - Russian Federation	215,496
180061	PCP Component 2	Global quality and standards programme: Strengthening quality and standards compliance capacity of the fruits value chain to facilitate market access.	Switzerland (SECO)	845,294
			Sub-total	1,060,790
PCP total			US\$ 2,853,943	

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FOR MORE INFORMATION, PLEASE CONTACT >

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